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Volume 17

Public Administration

For:

U.S. Department of the Interior Bureau of Land Management ALMRS-GIS Project Office - DSC Denver Federal Center Denver, Colorado 80225

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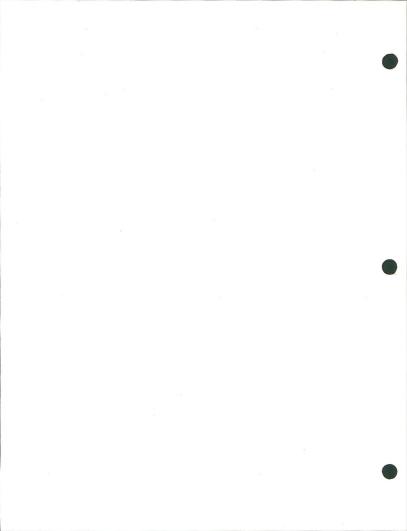
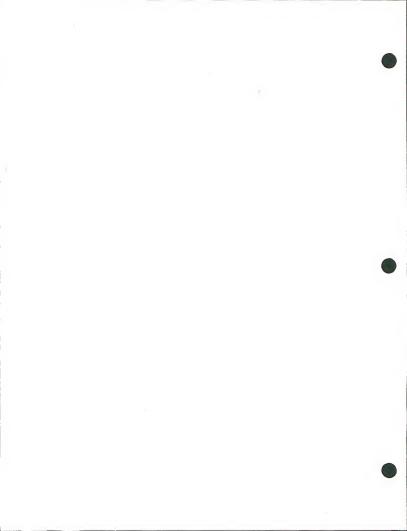


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CHAPTER 1

INTRODUCTION

This document describes the current system for processing public administration pursuant to the following sections of the 43 CFR (Code of Federal Regulations):

- 1. 1864 Recordable Disclaimers of Interest in Land; and
- 2. 1865 Correction of Conveyancing Documents.

This document covers those sections of 1800 Public Administration that require case processing (1864 and 1865). It does not include the other administrative sections of 1800.

This document is organized as follows: Chapter 1 - Introduction explaining the scope and structure of the document; Chapter 2 - Data Flow Diagrams (DFDs) illustrating the current method of processing for the conveyance program; Chapter 3 - Process List providing an alphabetical list of processes defined, their level, and the page references for each process in the DFDs and the input/process/output narratives if the process is at a primitive level; Chapter 4 - Input/Process/Output Narratives (IPDs) describing each process primitive in detail including definitions of steps taken or decisions made; and Chapter 5 - Data Dictionary and Cross Reference List defining all data flows appearing on the DFDs.

1800 public administration covered by this document includes the following areas:

1864 Recordable Disclaimers of Interests in Land. The purpose of this section is for the BLM to issue recordable disclaimers of interests in land to help remove a cloud of title to lands, and there is a determination that such lands are not lands of the U.S. or that the U.S. does not hold a valid interest in the lands. The objective

INTRODUCTION

of the disclaimer is to eliminate the necessity for court action or private legislation in those instances where the U.S. asserts no ownership or record interest. A disclaimer has the same effect as a quitclaim deed in that it operates to stop the U.S. from asserting a claim to an interest in or the ownership of lands that are being disclaimed.

1865 Corrections of Conveyance Documents. The purpose of this section is to remedy defects or correct errors in patents and other documents of conveyance pertaining to the disposal of the public lands of the U.S. The objective of a correction document is to eliminate from the chain of title errors in patents or other documents of conveyance that have been issued by the BLM or its predecessors and that pertain to the disposal of the public lands or of an interest therein.

"Error" means the inclusion of erroneous descriptions, terms, conditions, covenants, reservations, provisions, and names or the omission of requisite descriptions, terms, conditions, covenants, reservations, provisions, and names either in their entirety or in part, in a patent or document of conveyance as a result of factual error. This term is limited to mistakes of fact and not of law.

CHAPTER 2

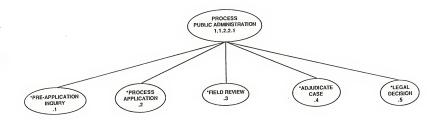
DATA FLOW DIAGRAMS

The current public administration program is presented here as a series of data flow diagrams that show the sources and destinations of data, identify and name processes, identify and name data that connect sources and destinations of data, and describe data stores that are accessed. Each function may be broken down into a more detailed flow diagram. The hierarchical structure of each process is identified by decimalized identifiers.

When it is no longer useful to decompose a process, the process and its logic are described by input/process/output narratives. This process is said to be at a primitive level.

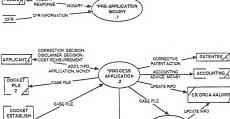
Standard representations on the DFDs are:

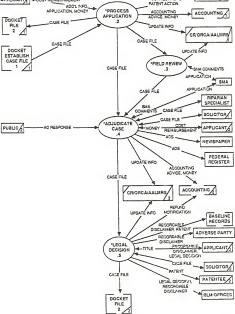
- an ellipse is a process;
- a rectangle is an external entity (generally outside of BLM control);
- a set of brackets is an internal entity (generally thought of as an off-page connector or a pointer to a generic type of process);
- 4. a line is a data flow;
- arrows at the ends of lines indicate the direction data is flowing;
- two parallel lines are a data store (generally representing logical groupings of data rather than individual records or data components).

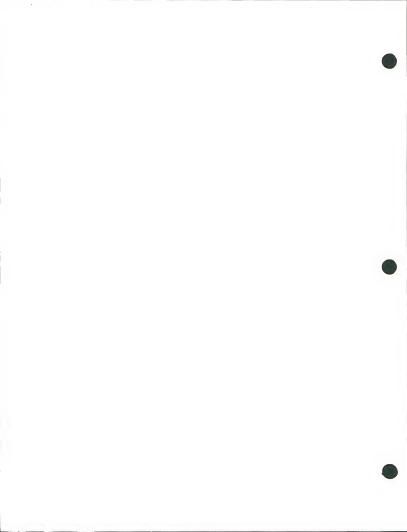


INQUIRY

PUBLIC/







CHAPTER 3

PROCESS LIST

The following table lists all processes defined on the Data Flow Diagrams appearing in Chapter 2. The Chapter 2 page reference is next to each process. If the process is at a primitive level, i.e. functionally decomposed to a level at which no benefits are derived from further decomposition, a reference to the Chapter 4 narrative for that process is also listed.

PROCESS LIST

Identifier	Process Name	Leve1	DFD	IPO
1.1.2.2.1.4	Adjudicate Case	6	2-3	4-7
1.1.2.2.1.3	Field Review	6	2-3	4-6
1.1.2.2.1.5	Legal Decision	6	2-3	4-10
1.1.2.2.1.1	Pre-Application Inquiry	6	2-3	4-2.
1.1.2.2.1.2	Process Application	6	2-3	4-3

CHAPTER 4

INPUT/PROCESS/OUTPUT NARRATIVES

The following narratives describe the detail processing done at the primitive level as defined by the Data Flow Diagrams. Included in each narrative is the following information:

- 1. the process name;
- 2. the identifier or process number;
- the parent process name (the parent's identifier can be derived by omitting the last digit of the process identifier);
- 4. a general description of the process;
- 5. any applicable policies and procedures;
- 6. any constraints that may affect processing; and
- 7. the input/process/output narrative.

the process narratives appear in the order they are defined in the Data Flow Diagrams in Chapter 2.

Process Name:

Pre-Application Inquiry

Identifier:

1.1.2.2.1.1

Parent Process Name: Process Public Administration

Description:

Prospective applicants are encouraged to submit a

Inquiry Response

pre-application inquiry.

Policies/Procedures:

Constraints:

Input	Process	Output
Inquiry	Receive Inquiry from the Public for information for filing a Disclaimer or Correction.	
CFR Information	Receive CFR Information from the CFR and determine if the inquiry meets the requirements of the CFR.	
	Evaluate and determine the suitability of the inquiry.	

Send Inquiry Response to the

Public.

Process Name:

Process Application

Identifier:

1,1,2,2,1,2

1.1.2.2.1.2

Parent Process Name: Process Public Administration

Description:

BLM determines the sufficiency of the application. The BLM also may initiate

application. The burn also may initiate corrective action. A Disclaimer application is a Recordable Disclaimer of Interest. No specific form of application is required for either case.

Policies/Procedures:

Constraints:

All owners must agree on corrective action.

Input	Process	Output
Case File	The BLM may initiate corrective action for a patent. For Correction case, receive the old Case File from Docket, if necessary. In this case, send a Corrective Patent Action to the Patentee.	Corrective Patent Action
Application Money	Receive Application and filing fee Money from an Applicant based either on BLM or applicant initiation.	
	Prepare Accounting Advice and send it and the Money to Accounting. Serialize the application and build a Case File, if neces-	Accounting Advice Money
Case File	sary. If old Case File exists, receive Case File from Docket. For Disclaimer cases, estimate cost reimbursement for the administrative costs of processing the application and issuing the disclaimer.	

Input Process Output

Send Cost Reimbursement to the Applicant requesting a deposit.

Money Receive Money from the Applicant.

Prepare Accounting Advice and establish a cost code.

rrepare Accounting Advice and establish a cost code. Send the Accounting Advice and Money to Accounting (DCS) to prepare a Cost Recovery Account.

Accounting Advice Money

Disclaimer: make a preliminary determination that application has legal merit and meets the CFR requirements: check legal description of the lands for which the disclaimer is sought; check applicant information and title documents; check basis for the disclaimer.

Correction: make a preliminary determination if all individuals with interest in the land have agreed to the patent correction and that it meets the CFR requirements: check applicant information, title documents, and basis for correction.

	Input	Process	Output
		Determine if there is a reason to reject the application or that additional information is needed. Send Disclaimer Decision or Correction Decision to Applicant indicating that the application is rejected or that there is a need for more information.	Disclaimer Decision Correction Decision
1	Additional Information	Receive Additional Information from the Applicant. Input Update Information to Case Recordation/ORCA.	Update Information
		For Disclaimer case, send Case File to Adjudicate Case. For Correction Case, send Case File to Field Review.	Case File
		Send old Case File to Docket.	Case File

Process Name:

Field Review

Identifier:

1.1.2.2.1.3

Parent Process Name: Process Public Administration

Description:

A field review, an on-ground inspection to ensure the correction is valid, may be necessary in

correction cases.

Policies/Procedures:

Constraints:

Input Process Output Case File Receive Case File from Process Application. Conduct field review. Technical specialists review documents and, as necessary, go to the field. If another agency is involved, send copy of the Application to the SMA for their review. Application SMA Comments Receive SMA Comments from the SMA with their report and recommendations. Prepare recommendations. Input Update Information into

Send Case File to Adjudicate

Case Recordation/ORCA.

Case.

Case File

Update Information

Process Name:

Adjudicate Case

Identifier:

1.1.2.2.1.4

Parent Process Name: Process Public Administration

Description:

For disclaimer cases, there needs to be evidence that the U.S. has no legal interest left in the land. For correction cases, there must be an error to correct or an omission (such as omission of the land description from a patent). All owners must agree to the corrective action (they all may share in the application).

Policies/Procedures: None.

Constraints:

Input	Process	Output
Case File	Correction case: Receive Case File from Field Review.	-
	Check documentation to ensure that there is an error in the original patent and that all parties who have an interest in the land have agreed to the patent correction.	
	If a survey is needed, prepare Cost Reimbursement and send to Applicant.	Cost Reimbursement
Money	Receive Money from the Applicant. Prepare Accounting Advice and send it and the	
	Money to Accounting.	Accounting Advice Money
	Prepare recommendations.	
	Input Update Information into Case Recordation/ORCA.	Update Information
	Send Case File to Legal Decision.	Case File

Input	Process	Output
Case File	Disclaimer case: Receive Case File from Process Application.	
	Review case file.	
	If comments are needed from a SMA, send copy of Application to the SMA.	Application
SMA Comments	Receive SMA Comments from the SMA.	
	If the case is water related, send the Case File to the Bureau Riparian Specialist in Washington, D.C.	Case File
Case File	Receive Case File with comments from the Riparian Specialist.	
	Send Case File to the Solicitor to determine if the U.S. holds some interest in the land.	Case File
Case File	Receive Case File with comments from the Solicitor.	
	If more money is needed to cover the costs, prepare Cost Reimbursement and send it to the Applicant.	Cost Reimbursement
Money	Receive Money from the Applicant. Prepare Accounting Advice and send it and the Money to Accounting.	Accounting Advice Money

Input	Process	Output
	Prepare Ads with application information and the grounds supporting it and send the Ads to the Federal Register and a local Newspaper.	Ads
	Wait 90 days for a response.	
Ad Response	Receive Ad Response from the Public. Consider the information in the Ad Response.	
	Prepare recommendation.	
	Input Update Information into Case Recordation/ORCA.	Update Information
	Send Case File to Legal Decision.	Case File

Process Name: Identifier: Legal Decision

1.1.2.2.1.5

Parent Process Name:

Process Public Administration

Description:

The final determination. The applicant and adverse party have the right of appeal.

Policies/Procedures: - None.

Constraints:

For Correction cases, evidence of title must be submitted in such form as acceptable to the BLM. A policy of title insurance, or a certificate of title, may be accepted in lieu of an abstract, in proper cases, when issued by a title company. A policy of title insurance when furnished must be free from conditions and stipulations not

acceptable to the BLM.

Input

Process

Output

Case File

Correction case: Receive Case File from

Adjudicate Case.

Send a conditional Legal
Decision to the Applicant.

Legal Decision

This decision is based on the Applicant sending the Title

to the BLM.

Title

Receive Title from the

Applicant.

Prepare the documents and send the Case File with all the documentation to the Solicitor for review.

Case File

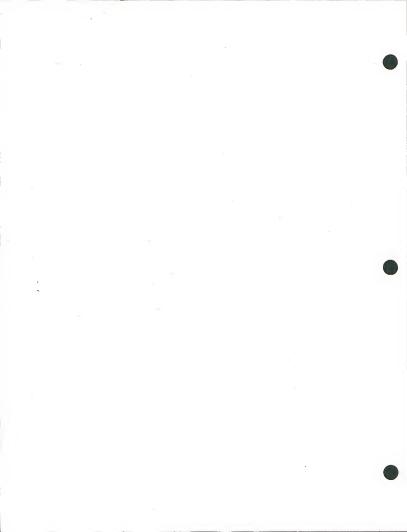
Case File

Receive Case File with comments from the Solicitor.

Cancel old patent, if

appropriate. Issue corrected or Supplemental Patent (or

Process	Output
Document of Conveyance) and send it to the Patentee.	Patent
Send Legal Decision to other BLM Offices.	Legal Decision
Send copy of Patent to Records.	Patent
Input Update Information into Case Recordation/ORCA.	Update Information
Send Case File to Docket.	Case File
Disclaimer case: Receive Case File from Adjudicate Case.	
Prepare disclaimer decision for the authorized officer to sigm and send the Recordable Disclaimer to the Applicant and any other Adverse Party.	Recordable Disclaimer
Send copy of Recordable Disclaimer to other BLM Offices.	Recordable Disclaimer
Send copy of Recordable Disclaimer to Records.	Recordable Disclaimer
Input Update Information into Case Recordation/ORCA.	Update Information
Prepare Refund Notification and send it to Accounting (DSC) to provide refund to the applicant and to close out the Cost Recovery Account.	Refund Notification
Send Case File to Docket.	Case File
	Document of Conveyance) and send it to the Patentee. Send Legal Decision to other BLM Offices. Send copy of Patent to Records. Input Update Information into Case Recordation/ORCA. Send Case File to Docket. Disclaimer case: Receive Case File from Adjudicate Case. Prepare disclaimer decision for the authorized officer to sign and send the Recordable Disclaimer to the Applicant and any other Adverse Party. Send copy of Recordable Disclaimer to other BLM Offices. Send copy of Recordable Disclaimer to Records. Input Update Information into Case Recordation/ORCA. Prepare Refund Notification and send it to Accounting (DSC) to provide refund to the applicant and to close out the Cost Recovery Account.



CHAPTER 5

DATA DICTIONARY AND CROSS REFERENCE LIST

The data dictionary lists all data flows defined on the DFDs in alphabetic order by name. The information included for each entry in the dictionary includes:

- 1. data name;
- 2. mnemonic or abbreviation, as necessary;
- description of uses and characteristics;
- 4. data type (i.e. set, record, data aggregate, element);
- 5. security considerations for both retrieval and update; and
- 6. definition (used primarily for composite data).

Data Name Accounting Advice

Abbreviation

Description BLM form used to account, distribute, and refund

monies or information.

Data Type Record

Ability to View All

Ability to Update Accounting, BLM

Definition Applicant name/address + serial number + date +

amount of monies received + remarks

Data Name

Ad Response

Abbreviation

Description

Comment from the Public concerning a particular

Public Administration case.

Data Type

Record

Ability to View

A11

Ability to Update

Public

Definition

Applicant name/address + legal description + serial number + case type + justification +

public comment + name/address

Data Name Additional Information

Abbreviation

Letter used by the Applicant to send additional Description

information to the BLM concerning a particular case.

Record

Data Type

A11 Ability to View

Ability to Update Applicant

Definition Applicant name/address + legal description +

serial number + case type + additional

information

Data Name Legal Decision

Abbreviation

Definition

Description Decision from the BLM concerning a Correction

type Public Administration case.

Data Type Record

Ability to View A11

BLM Ability to Update

Applicant name/address + legal description +

serial number + case type + justification + decision and justification

Data Name

Money

Abbreviation

Description

Money can be in different forms, such as check or

cash.

Data Type

Element

Ability to View

BLM, Accounting

Ability to Update

Applicant

Definition

U.S. currency or equivalent

Data Name Patent

Abbreviation

Description U.S. conveys land or mineral rights to a

patentee.

Data Type Record

Ability to View - All

•

Ability to Update BLM

Definition Patentee name/address + legal description +

stipulations + date of issue + reservations +

legal requirements + authorized officer

Data Name

Recordable Disclaimer

Abbreviation

Description

Form Disclaimer by the U.S. concerning a parcel

of land.

Data Type

Record

Ability to View

A11

Ability to Update

BLM

Definition

Applicant name/address + legal description + serial number + historical background +

disclaimer + date + authorized officer

Data Name Refund Notification

Abbreviation

Letter used by the BLM to notify Accounting to Description

close a Cost Recovery Account and to send the

applicant a refund, if necessary.

Data Type Record

Ability to View Accounting

BLM Ability to Update

Applicant name/address + legal description + Definition

serial number + case type + cost recovery account

+ date of closing + remarks

Data Name SMA Comments

Abbreviation

Description Letter used by a SMA to supply requested

information to the BLM.

Data Type Record

Ability to View All

Ability to Update SMA

Definition Applicant name/address + legal description +

serial number + case type + comments

Title Data Name

Abbreviation

Conveying to the U.S. the deed to a parcel of Description land.

Data Type Record

Ability to View A11

Ability to Update Applicant/Patentee

Definition Applicant name/address + legal description +

serial number + stipulations + reservations + date of issue + turnover information + date

Data Name

Update Information

Abbreviation

Description

Information for Case Recordation/ORCA.

Data Type

Record

Ability to View

A11

Ability to Update

BLM :

Definition

Applicant/patentee name/address + legal description + serial number + case type + acres + remarks